

**WITHDRAWAL SHEET (PRESIDENTIAL LIBRARIES)**

FORM OF DOCUMENT	CORRESPONDENTS OR TITLE	DATE	RESTRICTION
<del>#1a memo</del>	<del>Freshman to Sharp</del> <del>S</del> <del>2 p</del> <i>open 2-25-94 NLJ 93-321</i>	<del>11/27/68</del>	<del>A</del>
<del>#2a memo</del>	<del>NSAM 283</del> <del>S</del> <del>5 p</del> <i>open per NSC case E88-1452, 4-18-94</i>	<del>2/13/64</del>	<del>A</del>
<del>#3a memo</del>	<del>Duplicate of #2a</del> <i>"</i>		
<del>#6 memo</del>	<del>Forrestal to Bundy</del> <del>S</del> <del>1 p</del> <i>open 5-30-95 NLJ 93-320</i>	<del>2/11/64</del>	<del>A</del>
<del>#7 memo</del>	<del>NSAM 163</del> <del>C</del> <del>1 p</del>	<del>6/14/62</del>	<del>A</del>
<del>#8 memo</del>	<del>NSAM 131</del> <del>C</del> <del>3 p</del>	<del>3/13/62</del>	<del>A</del>

FILE LOCATION

**NSF, NSAM, NSAM 283--US Overseas Internal Defense Training Policy & Objectives    Box 3**

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*Roller*

THE JOINT CHIEFS OF STAFF  
WASHINGTON, D.C. 20301

PLANS AND POLICY DIRECTORATE (J-5)

THE JOINT STAFF

J-5 PMG 126-68

J-5 M 2008-68  
2 December 1968

MEMORANDUM FOR THE RECORD

Subject: Meeting of the Foreign Internal Defense  
Plan Working Group (FIDP) (U)

1. (U) The Working Group met at 1430 hours, 27 November 1968, in the New State Department Building. In attendance were:

STATE	- Mr. Howard Furnas, Chairman - Mr. Arnold Freshman
OSD/ISA	- Miss Buckley
OJCS	- Col M. L. Parsons, USA, J-5 - Col F. H. Riggs, USAF, J-5
AID	- Mr. Bell - Mr. Goin - Miss Hughes

2. (C) The purpose of the meeting was to review a draft of the report from the Committee on Training. The curriculum was accepted without much discussion. The Group discussed and agreed to a number of changes to the report. Major points of discussion were: revision of NASM 283 and reports required from Committee on Training.

a. NASM 283 - It was generally agreed that this document is outdated and requires revision. However, due to turn-over of personnel at the White House, this would be an inopportune time to effect any changes to a NASM. It would be better to defer revisions of NASM 283 until after new staff has taken over. In the interim, the SIG will issue necessary instructions. Revised wording to be developed by STATE for consideration at the next meeting.

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Authority Group 4  
By [Signature], NARA, Date 2/4/92

WHEN SEPARATED FROM ATTACHMENTS  
HANDLE THIS DOCUMENT AS CONFIDENTIAL

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GROUP 4
Downgraded at 3 year intervals; declassified after 12 years

~~SECRET~~

b. Required Reports - The PMG had recommended that the Committee on Training make progress reports to the SIG every 90 days. It was concluded that a report should be made 60 days after issuance of the directive. Any further reports would be only if required by the SIG.

3. (C) Mr. Freshman distributed a draft memo (Enclosure) to IRG/ARA summarizing the country review - made by the Working Group. This memo together with a recap of all reviews is to be discussed at the next meeting.

*John J. Kenney*  
*Col, USA*  
JOHN J. KENNEY  
Brigadier General, USA  
Chief, Western Hemisphere  
Division, J-5, OJCS

DISTRIBUTION:

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DRAFT  
11/27/68

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MEMORANDUM FOR: ARA/LA/RPP - Mr. Sharp

FROM: G/PM - C. Arnold Freshman

SUBJECT: Review of ARA Countries Receiving  
Internal Defense Assistance

The PMG Working Group on Internal Defense has completed a review (two copies attached) of seventeen ARA countries which are receiving U.S. assistance for internal defense purposes. The review results from the SIG instruction of September 1968, and the Working Group conclusions are based essentially on the 1970 CASPs and other information on these countries.

Consistent with our earlier discussion, I would appreciate it if you would arrange for early informal consideration of this paper by appropriate ARA Country desks and such other offices as you deem advisable, to be followed by a session with the PMG Working Group to discuss any substantive differences of view and other matters.

In summary, the Working Group concludes that:

1. Guatemala meets FIDP Action List criteria for U.S. assistance.

DECLASSIFIED

E.O. 12356, Sec. 3.4

NEJ 93-321

By isp, NARA, Date 2-1-94

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Enclosure

2. Bolivia, Colombia and the Dominican Republic also appear to meet FIDP Action List criteria for U.S. assistance.

3. Continued internal defense assistance to Argentina, Brazil, Chile, El Salvador, Jamaica, Paraguay, Nicaragua, Panama and Peru would appear justified on political grounds but not on internal defense grounds.

4. ~~Costa Rica, Honduras, and Venezuela appear justified on internal defense grounds, although they do not meet~~  
~~all FIDP Action List criteria.~~ Although they do not meet all FIDP Action List criteria, continued internal defense assistance to Costa Rica, Honduras and Venezuela appears justified. Costa Rica's police establishment lacks the capability to cope with internal subversion; Honduras lacks the security capability to control rural areas serving as access routes or bases for insurgent activities in neighboring countries; Venezuela needs to expand its security capability against the likelihood of a sustained Castro-supported subversion threat.

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5. Ecuador does not appear to qualify for continued internal defense assistance.

If convenient with you and your colleagues, the Working Group could discuss ARA's reaction to these views at its meeting on December 12 (2:30 p.m. in Room 7320). Please telephone me (Ext. 6043) if this date is acceptable.

cc: IRG/ARA - Mr. Broderick  
U/SIG - Mr. Lesh  
FIDP Working Group

G/PM:CAFreshman:mj:bpw  
11/27/68

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EXTRA COPIES

2a

THE WHITE HOUSE  
WASHINGTON

February 13, 1964

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NATIONAL SECURITY ACTION MEMORANDUM NO. 283

DECLASSIFIED

Authority F88-1452, NSC

By JW/DvT, NARA, Date 4-18-94

TO:           The Secretary of State  
              The Secretary of Defense  
              The Attorney General  
              The Chairman, Joint Chiefs of Staff  
              The Director of Central Intelligence  
              The Administrator, Agency for International Development  
              The Director, United States Information Agency

SUBJECT:      U.S. Overseas Internal Defense Training Policy and Objectives

This supersedes NSAMs 131 and 163

nsam  
283

I. GENERAL

The President has noted with approval the considerable progress made in the Government's internal defense/counterinsurgency training effort and would like to be assured that this effort is sustained in the future. He desires that personnel of each of the addressees with or to be assigned foreign affairs responsibilities (hereinafter foreign affairs officers) continue to receive comprehensive instruction on U.S. policy and strategies, and on the resources and techniques available to the United States in assisting underdeveloped countries cope with the problems of development and internal defense.

II. Training Policy and Objectives

A. U.S. Officer Personnel

The President has directed that all career-development training programs offered by each agency with major foreign affairs interests include study of the U.S. Overseas Internal Defense Policy. This instruction will be tailored in accordance with the specific overseas internal defense role and mission of the particular agency as well as to the career level of the officers receiving training.

B. U.S. Officers With Internal Defense/Counterinsurgency Responsibilities

In addition to this broad training for all foreign affairs officers, the President has approved specific training objectives for

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those officer-grade personnel indicated below who are scheduled for relevant assignment to the underdeveloped world or to headquarters or instructor positions related thereto.

1. For officers of the ranks GS-9 through 13 (FSO-8 through 4, 2 Lt (Ensign) through Lt. Colonel, Commander USN):

(a) Background

A comprehensive understanding of the history of insurgency movements, especially those in which the U.S. interest was involved. This will include instruction on the background and environmental factors--political, economic, social and psychological--of subversive insurgency, the means utilized to prevent, deter or defeat such movements, and the related problems of economic development.

(b) The Threat

A basic knowledge of communist ideology, organization, goals, and the strategy and techniques employed by communists in the underdeveloped world, including the doctrinal approaches of the Soviets and Red Chinese to political power. Particular emphasis will be placed on the various problems of development and communist methods of exploiting these problems.

(c) U.S. Policy, Strategy, and Programs

A basic knowledge of the U.S. Overseas Internal Defense Policy, its strategy of employment, U.S. internal defense (civilian and military) resources and programs, and the techniques and methods through which these programs are implemented.

(d) Departmental Tactics and Techniques

A thorough understanding of the tactics and techniques of the parent department, agency or military branch which have an application in detecting, combatting and defeating insurgency.

2. Officers of the ranks GS-14 (FSO-3, Colonel, Captain USN) and above will receive training in addition to instruction required by paragraphs A and B above, to prepare them for departmental, command, and staff responsibilities. At this level, special attention will be given to the unique resources and capabilities of all U.S. Government departments and agencies and of the need to combine these assets into effective programs.

(a) Situation Assessment and Evaluation

Develop an ability to identify the critical factors in internal security analyses of underdeveloped areas; how to recognize manifestations of dissidence and subversion.

(b) Program Planning

Detailed knowledge of the resources and capabilities of the parent department/agency or military branch which contribute to the overall USOID effort; the methodology of program development and internal defense planning to include inter-agency coordination of planning at the national level and abroad.

(c) Program Implementation

A thorough knowledge of the methods and techniques of implementing and executing programs of the parent department and related agencies; techniques of cooperation with the host government and third countries.

C. Officers Assigned "Key Positions"

All officers assigned to "key positions" (as determined by the Special Group (CI)) in the underdeveloped world or in headquarters positions related thereto, will receive special instruction at the National Interdepartmental Seminar. This training will be considered as a prerequisite for assignment to designated "key positions" although it will be available to other selected personnel on a case by case basis. Exception to this training as a prerequisite to such assignment may be made only by the head of the department or agency concerned.

While this training will include coverage of those items outlined in paragraph B above, emphasis will be given to the problems faced by the U.S. in assisting in the development and internal defense of the underdeveloped countries. Additional coverage will include:

1. The growing interdepartmental nature of U.S. foreign policy problems and programs.
2. The development and coordination of policy and program implementation.
3. The concept and operation of the Country Team.
4. The Washington organization for overseas internal defense.

D. Official Personnel of Foreign Governments

It is in the interest of the U.S. to provide training corresponding to the above to selected officials, both civilian and military of foreign governments. While emphasis should be placed on training officials from those countries actively threatened by an active subversive threat, our

efforts should be aimed at influencing and gaining the support of USOID policies and programs from as many official personnel as possible throughout the underdeveloped world. To the extent practicable, this training should be given in the following places:

1. In facilities operated by the Department of Defense and the Central Intelligence Agency which are available to foreign nationals.
2. In special facilities operated by the Department of Defense, the Agency for International Development, the Department of State, and other available U.S. Government training centers operated for the benefit of foreign nationals.
3. U.S. MAAGs/Missions and USOMs in underdeveloped areas.
4. At private U.S. institutions, where feasible.

### III. Action Responsibilities

#### A. Departmental

The Department of State will be responsible for developing and conducting such courses as may be necessary for officials of State, AID, and USIA and when appropriate for other civilian agencies with limited foreign operations. Each of the other addressee agencies will be responsible for the organization of appropriate training programs for its own officers. Each of the responsible departments and agencies will seek to coordinate its training programs and to the extent practicable and necessary, make available spaces for the cross-training of personnel from other U.S. agencies with development and internal defense responsibilities. While the Foreign Service Institute will be responsible for the administration and presentation of the National Interdepartmental Seminar, each of the addressee agencies will provide financial, faculty and student support to it.

#### B. National Interdepartmental Seminar

The National Interdepartmental Seminar will be the inter-agency training center for those officers assigned to "key positions". In performing this function, the Seminar will undertake research, develop case studies, and offer instruction on the manifold problems of development and internal defense and improve the U.S. capability to assist underdeveloped countries overcome these problems. In addition, the Seminar will serve as the focal point of the U.S. overseas internal defense training effort. Accordingly, it will undertake to assist other more specialized U.S. Government institutions engaged in related training activities by developing instructional materials on the non-technical aspects of internal defense and counterinsurgency.

#### C. Special Group (CI)

It shall be the responsibility of the Special Group (CI) to oversee and support this entire training effort, and to report to the President

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periodically upon the degree to which the training objectives outlined above are being achieved. The inter-agency Subcommittee on Training, established by the Special Group (CI), will assist the latter in overseeing and supporting this training effort.

Further, it is desired that the Special Group (CI) determine the adequacy of the effort we are making to train selected foreign official civilian and military personnel in the problems of development, internal defense and counterinsurgency and seek to insure the effective coordination of these programs. Where deficiencies are determined to exist, the Special Group (CI) will direct appropriate corrective action.

*McGeorge Bundy*

McGeorge Bundy

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Copy sent to Asst. Admin. for  
Attaches Horace Davis, Agri-  
culture Dept. , per Col. Moody,  
CI Group, 10/6/65

THE WHITE HOUSE  
WASHINGTON

February 13, 1964

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NATIONAL SECURITY ACTION MEMORANDUM NO. 283

DECLASSIFIED

Authority F88-1452, NSCBy gwd/DT, NARA, Date 4-18-94

TO: The Secretary of State  
The Secretary of Defense  
The Attorney General  
The Chairman, Joint Chiefs of Staff  
The Director of Central Intelligence  
The Administrator, Agency for International Development  
The Director, United States Information Agency

SUBJECT: U.S. Overseas Internal Defense Training Policy and Objectives

This supersedes NSAMs 131 and 163

I. GENERAL

The President has noted with approval the considerable progress made in the Government's internal defense/counterinsurgency training effort and would like to be assured that this effort is sustained in the future. He desires that personnel of each of the addressees with or to be assigned foreign affairs responsibilities (hereinafter foreign affairs officers) continue to receive comprehensive instruction on U.S. policy and strategies, and on the resources and techniques available to the United States in assisting underdeveloped countries cope with the problems of development and internal defense.

II. Training Policy and ObjectivesA. U.S. Officer Personnel

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B. U.S. Officers With Internal Defense/Counterinsurgency Responsibilities

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Despatched 2/13/64

those officer-grade personnel indicated below who are scheduled for relevant assignment to the underdeveloped world or to headquarters or instructor positions related thereto.

1. For officers of the ranks GS-9 through 13 (FSO-8 through 4, 2 Lt (Ensign) through Lt. Colonel, Commander USN):

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(c) U.S. Policy, Strategy, and Programs

A basic knowledge of the U.S. Overseas Internal Defense Policy, its strategy of employment, U.S. internal defense (civilian and military) resources and programs, and the techniques and methods through which these programs are implemented.

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While this training will include coverage of those items outlined in paragraph B above, emphasis will be given to the problems faced by the U.S. in assisting in the development and internal defense of the underdeveloped countries. Additional coverage will include:

1. The growing interdepartmental nature of U.S. foreign policy problems and programs.
2. The development and coordination of policy and program implementation.
3. The concept and operation of the Country Team.
4. The Washington organization for overseas internal defense.

D. Official Personnel of Foreign Governments

It is in the interest of the U.S. to provide training corresponding to the above to selected officials, both civilian and military of foreign governments. While emphasis should be placed on training officials from those countries actively threatened by an active subversive threat, our



efforts should be aimed at influencing and gaining the support of USOID policies and programs from as many official personnel as possible throughout the underdeveloped world. To the extent practicable, this training should be given in the following places:

1. In facilities operated by the Department of Defense and the Central Intelligence Agency which are available to foreign nationals.
2. In special facilities operated by the Department of Defense, the Agency for International Development, the Department of State, and other available U.S. Government training centers operated for the benefit of foreign nationals.
3. U.S. MAAGs/Missions and USOMs in underdeveloped areas.
4. At private U.S. institutions, where feasible.

### III. Action Responsibilities

#### A. Departmental

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#### C. Special Group (CI)

It shall be the responsibility of the Special Group (CI) to oversee and support this entire training effort, and to report to the President

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periodically upon the degree to which the training objectives outlined above are being achieved. The inter-agency Subcommittee on Training, established by the Special Group (CI), will assist the latter in overseeing and supporting this training effort.

Further, it is desired that the Special Group (CI) determine the adequacy of the effort we are making to train selected foreign official civilian and military personnel in the problems of development, internal defense and counterinsurgency and seek to insure the effective coordination of these programs. Where deficiencies are determined to exist, the Special Group (CI) will direct appropriate corrective action.

*McGeorge Bundy*

McGeorge Bundy

cc:

Mr. Bundy  
Mr. Forrestal  
Mr. C. Johnson  
NSC Files

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## ARCHIVES PROCESSING NOTE

As of this date, there are no documents #4 or #5 in this folder, National Security File, National Security Action Memorandums, "NSAM 283—US Overseas Internal Defense Training Policy & Objectives," Box 3.

Alexis Castro  
December 1, 2011

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EXECUTIVE OFFICE OF THE PRESIDENT  
NATIONAL SECURITY COUNCIL  
WASHINGTON 25, D.C.

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February 11, 1964

*Synul*

MEMORANDUM FOR MR. BUNDY

SUBJECT: Counterinsurgency Training

The attached bulky set of bureaucratic paper work is a revision of NSAMs 131 and 163 concerning counterinsurgency training. It was approved by the Special Group on January 9, 1964 and is a somewhat clearer statement of policy and agency responsibility.

Specifically, it reaffirms the President's interest in this field; provides for more systematic training of individuals; redesignates the Interdepartmental Seminar on Problems of Development and Internal Defense as the National Interdepartmental Seminar, clarifies its functions, establishes it as the focal point for the U.S. internal defense training effort and assigns to it a research function; states training responsibilities for the departments, the National Seminar, the Special Group, and the Subcommittee on Training.

This is much too bureaucratic a document for the President to read; but I have not tried to change it, since an administrative pattern has already been set. I suggest that you simply tell him that we are tidying up the counterinsurgency training programs which were started by Max Taylor, and then sign the attached NASM yourself, or let me sign it.

*Mike*

Michael V. Forrestal

Att. Proposed NSAM

DECLASSIFIED  
E.O. 12356, Sec. 3.4  
NIJ 93-320  
By cb, NARA, Date 5-22-95



7  
THE WHITE HOUSE  
WASHINGTON

CONFIDENTIAL

June 14, 1962

NATIONAL SECURITY ACTION MEMORANDUM NO. 163

TO: The Secretary of State  
The Secretary of Defense  
The Attorney General  
The Chairman, Joint Chiefs of Staff  
The Director of Central Intelligence  
The Administrator, Agency for International  
Development  
The Director, United States Information Agency

SUBJECT: Training Objectives for Counterinsurgency

The President has noted with approval the establishment of an interdepartmental seminar on counterinsurgency at the Foreign Service Institute, entitled "Problems of Development and Internal Defense". This five-week course will commence on June 11 and will be repeated through the year.

The seminar has been established, in accordance with Paragraph 1 d. of the National Security Action Memorandum 131, to offer instruction on the problems faced by the United States in dealing with developing countries, including special area counterinsurgency problems, for the benefit of middle and senior grade officers (both military and civilian) who are about to occupy important posts in underdeveloped countries.

It is the wish of the President that key military and civilian personnel assigned to positions of responsibility at posts within Latin America, Africa, the Near East and Southeast Asia attend this five-week course prior to departing for their stations.

*McGeorge Bundy*  
McGeorge Bundy

cc: General Taylor

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Copies to:

Mrs. Lincoln  
Mr. Bundy (3)  
Mr. Johnson  
NSC Files (2)

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Authority US Archivist (NLK 81-66)

By SP/mlm NARA, Date 8/27/93

THE WHITE HOUSE  
WASHINGTON

March 13, 1962

~~CONFIDENTIAL~~

NATIONAL SECURITY ACTION MEMORANDUM NO. 131

TO: The Secretary of State  
The Secretary of Defense  
The Attorney General  
The Chairman, Joint Chiefs of Staff  
The Director of Central Intelligence  
The Administrator, Agency for International Development  
The Director, United States Information Agency

SUBJECT: Training Objectives for Counter-Insurgency

1. The President has approved the following training objectives for officer grade personnel of the departments and agencies indicated above who may have a role to play in counter-insurgency programs as well as in the entire range of problems involved in the modernization of developing countries.

a. The Historical Background of Counter-Insurgency

Personnel of all grades will be required to study the history of subversive insurgency movements, past and present, in order to familiarize themselves with the nature of the problems and characteristics of Communist tactics and techniques as related to this particular aspect of Communist operations. This kind of background historical study will be offered throughout the school systems of the responsible departments and agencies, beginning at the junior level of instruction and carrying forward to the senior level.

b. Study of Departmental Tactics and Techniques to Counter Subversive Insurgency

Junior and middle grade officers will receive instructions in the tactics and techniques of their particular departments which have an application in combating subversive insurgency. This level of instruction will be found in the schools of the Armed Services at the company/field officer

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Authority US Archivist (NLK 81-140)

By SP/mlm, NARA, Date 8/27/93

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level. In the case of the Central Intelligence Agency, this kind of instruction will be offered at appropriate training installations. The State Department will be responsible for organizing appropriate courses in this instructional area for its own officers and for representatives of the Agency for International Development and the United States Information Agency. Schools of this category will make available spaces in agreed numbers for the cross-training of other U.S. agencies with a counter-insurgency responsibility.

c. Instruction in Counter-Insurgency Program Planning

Middle grade and senior officers will be offered special training to prepare them for command, staff, country team and departmental positions involved in the planning and conduct of counter-insurgency programs. At this level the students will be made aware of the possible contributions of all departments, and of the need to combine the departmental assets into effective programs. This type of instruction will be given at the Staff College-War College level in the Armed Services. The State Department will organize such courses as may be necessary at the Foreign Service Institute for officials of State, Agency for International Development and United States Information Agency. All schools of this category will make available spaces in agreed numbers for the cross-training of other U.S. agencies with a counter-insurgency responsibility.

d. Specialized Preparations for Service in Underdeveloped Areas

There is an unfulfilled need to offer instruction on the entire range of problems faced by the United States in dealing with developing countries, including special area counter-insurgency problems, to middle and senior grade officers (both military and civilian) who are about to occupy important posts in underdeveloped countries. A school will accordingly be developed at the national level to meet this need, to teach general (including counter-insurgency) policy and doctrine with respect to underdeveloped areas, to offer studies on problems of the underdeveloped world keyed to areas to which the students are being sent, and to engage in research projects designed to improve the U.S. capability for guiding underdeveloped countries through the modernization barrier and for countering subversive insurgency. In addition, this school would undertake to assist other more specialized U.S. Government institutions engaged in underdeveloped area problems

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(i.e., those conducted by the Foreign Service Institute, Agency for International Development, the Joint Chiefs of Staff and the Services, including the Military Assistance Institute, and the Central Intelligence Agency) to develop curricula on the non-technical aspects of their courses of instruction.

e. Training of Foreign Nationals

It is in the interest of the United States to provide counter-insurgency training to selected foreign nationals, both in the United States and in their own countries. The emphasis should be placed on those countries with an actual or potential counter-insurgency problem. This training will be given in the following places:

(1) In facilities ~~in the United States~~ operated by the Department of Defense and the Central Intelligence Agency which are available to foreigners.

(2) In special facilities operated by the Department of Defense and the Agency for International Development in Panama for the benefit of foreign nationals.

(3) U.S. MAAGs/missions and USOMs in countries with counter-insurgency programs.

2. It is desired that the Special Group (Counter-Insurgency) explore ways of organizing a school of the type described in paragraph 1 d above as a matter of urgency and develop appropriate recommendations. The Special Group (Counter-Insurgency) should also examine the possibility of setting up interim courses at the Foreign Service Institute and/or at the National War College to fill the gap during consideration of a new school.

3. It is desired that the addressees examine the counter-insurgency training which is currently offered in their departments and agencies, and to report by June 1, 1962 upon the adequacy with which it meets the training objectives above. If any deficiencies are determined to exist, the responsible department or agency will report its plan for correcting them.

*McGeorge Bundy*  
McGeorge Bundy

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