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FORM OF DOCUMENT	CORRESPONDENTS OR TITLE	DATE	RESTRICTION
#4 memo	~~Walt Rostow for the President~~ Conf. 1 p	~~open 12-17-94~~ n.d.	A
#7 memo	~~duplicate of #4~~		
#8 memo	~~Charles Johnson for Welsh and Rostow~~ Conf. 1 p	7/27/66	A
#9 memo	~~Benjamin Read for Walt Rostow w/draft NSAM~~ Conf. 4 p	~~7/24/66~~	A

FILE LOCATION

National Security File, National Security Action Memorandums, NSAM 354

RESTRICTION CODES

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- (B) Closed by statute or by the agency which originated the document.
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THE WHITE HOUSE
WASHINGTON

~~CONFIDENTIAL~~

July 29, 1966

NATIONAL SECURITY ACTION MEMORANDUM NO. 354

TO: The Secretary of State
 The Secretary of Defense
 The Administrator, National Aeronautics
 and Space Administration
 The Chairman, Atomic Energy Commission

SUBJECT: U. S. Cooperation with the European Launcher
 Development Organization (ELDO)

The President has noted the memorandum of July 24, 1966, from the Department of State transmitting the conclusion of the Ad Hoc Committee of the National Aeronautics and Space Council that it is a matter of urgency that we clarify and define our policy with respect to the development of the European Launcher Development Organization (ELDO) and the extent of U. S. cooperation with ELDO's present and future programs.

The President concurs in the overall statement of policy that it is in the U. S. interest to encourage the continued development of ELDO through U. S. cooperation. He further approves the recommendation that in the event that ELDO desires cooperation with the U. S. the Department of State in consultation with NASA, the Department of Defense and other responsible agencies, may make the above policy known to the members of ELDO and to take such specific action in cooperation with the other interested agencies as may be necessary to carry out this policy.

The President has also noted that the Department of State with the assistance and agreement of the members of the Ad Hoc Committee of the National Aeronautics and Space Council has prepared a detailed

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E.O. 12356, Sec. 3.4

NLJ 87-202

By ing NARA, Date 9-12-89

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statement defining the nature and extent of U. S. cooperation with ELDO which the U. S. Government is now prepared to extend. He concurs in the desirability of such interdepartmental program development and requests that this statement be continuously reviewed by the responsible agencies to ensure that it is current and responsive in terms of developing circumstances.

W W Rostow

W. W. Rostow

cc: Executive Secretary, National
Aeronautics & Space Council
Special Assistant to the President
for Science and Technology
Special Assistant to the President
for Telecommunications
Director, Arms Control and
Disarmament Agency

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1a

Policy Concerning US Cooperation with the
European Launcher Development Organization (ELDO)

It should be made known that the US stands prepared to offer cooperation and assistance to ELDO, which would contribute to the desirability from the European point of view of the continuation of ELDO.

A. Conditions underlying cooperation - In view of existing policies concerning US assistance in the development of foreign communications satellite capabilities and the non-proliferation of ballistic missile delivery capabilities as stated in NSAMs 338 and 294, it is understood that in responding to requests for cooperation by ELDO, US cooperation would be selective and subject to government-to-government agreement that launcher vehicles, components and technology would not be used for:

1. Advancement of communication satellite capability other than (a) to permit participation in the US National Defense Communication Satellite System; or (b) in connection with the Single Global Commercial Communication Satellite System in accordance with the provisions of the Interim Agreement and Special Agreement of August 20, 1964.

2. Advancement of nuclear missile delivery capabilities of one or more member countries.

3. Transmittal or transferral to non-ELDO countries without US authorization.

B. Areas of US cooperation and assistance -

1. General assistance applicable to both short and long range ELDO projects, as follows:

a. Training - Participation by ELDO nominees in NASA seminars for technical management

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By ing NARA, Date 9-12-89

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S&T Cont. No.

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- 2 -

training in such subjects as PERT and Companion Cost System, Reliability and Quality Assurance in Specific Systems, Testing and Checkout, Systems Compatibility, Incentive Contracting.

b. Facilitating export licenses for ELDO requirements, including an extension of the ELDO export certification process (originally adopted for UDMH) to cover the procurement of other launch vehicle and ground support equipment hardware. (A device to give ELDO items priority and access beyond European national vehicle programs.)

c. Use of NASA test facilities.

d. Designation within NASA of a technical office specifically to serve in an expediting and assisting role for ELDO.

2. Short range assistance in the proposed reconfiguration of ELDO-A.

a. Make available on a case by case basis, subject to export control approval, Atlas Standard Launch Vehicle (SLV) technology additional to that already provided under past export control actions.

b. Technical advice and assistance in such areas as:

(1) Multi-stage vehicle integration.

(2) Stage separation

(3) Range organization, lay-out, and equipment as related to the ELDO vehicle.

(4) Synchronous orbit injection techniques.

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- 3 -

c. Procurement of unclassified flight hardware in the US including such items as the Miniature Integrating Gyro (MIG) strapped-down "guidance" (auto-pilot) package used on the Scout vehicle. Comparable hardware has already been exported to Japan.

3. Long range assistance in the development of follow-up ELDO projects using high-energy cryogenic upper stages (e.g. ELDO-B).

a. Access to related US experience and technology as available in the Atlas-Centaur system through technical documentation and contacts.

b. Bring ELDO technical personnel into intimate touch with problems of systems design, integration, and program management of a high-energy upper such as the Centaur.

c. Consideration of joint use of a high-energy upper stage developed in Europe.

C. Supplementary action - To supplement ELDO-A launch services the US will sell Scout, Thor, and Atlas vehicles and launch services for scientific and applications satellites to Western European and other countries as deemed appropriate and consistent with A above.

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THE WHITE HOUSE
WASHINGTON

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July 29, 1966

NATIONAL SECURITY ACTION MEMORANDUM NO. 354

TO: The Secretary of State
 The Secretary of Defense
 The Administrator, National Aeronautics
 and Space Administration
 The Chairman, Atomic Energy Commission

SUBJECT: U. S. Cooperation with the European Launcher
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The President concurs in the overall statement of policy that it is in the U. S. interest to encourage the continued development of ELDO through U. S. cooperation. He further approves the recommendation that in the event that ELDO desires cooperation with the U. S. the Department of State in consultation with NASA, the Department of Defense and other responsible agencies, may make the above policy known to the members of ELDO and to take such specific action in cooperation with the other interested agencies as may be necessary to carry out this policy.

The President has also noted that the Department of State with the assistance and agreement of the members of the Ad Hoc Committee of the National Aeronautics and Space Council has prepared a detailed

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E.O. 12356, Sec. 3.4
NLJ 87-202
By mg NARA, Date 9-12-89

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- 2 -

statement defining the nature and extent of U. S. cooperation with ELDO which the U. S. Government is now prepared to extend. He concurs in the desirability of such interdepartmental program development and requests that this statement be continuously reviewed by the responsible agencies to ensure that it is current and responsive in terms of developing circumstances.

W W Rostow

W. W. Rostow

cc: Executive Secretary, National
Aeronautics & Space Council
Special Assistant to the President
for Science and Technology
Special Assistant to the President
for Telecommunications
Director, Arms Control and
Disarmament Agency

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Policy Concerning US Cooperation with the
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A. Conditions underlying cooperation - In view of existing policies concerning US assistance in the development of foreign communications satellite capabilities and the non-proliferation of ballistic missile delivery capabilities as stated in NSAMs 338 and 294, it is understood that in responding to requests for cooperation by ELDO, US cooperation would be selective and subject to government-to-government agreement that launcher vehicles, components and technology would not be used for:

1. Advancement of communication satellite capability other than (a) to permit participation in the US National Defense Communication Satellite System; or (b) in connection with the Single Global Commercial Communication Satellite System in accordance with the provisions of the Interim Agreement and Special Agreement of August 20, 1964.

2. Advancement of nuclear missile delivery capabilities of one or more member countries.

3. Transmittal or transferral to non-ELDO countries without US authorization.

B. Areas of US cooperation and assistance -

1. General assistance applicable to both short and long range ELDO projects, as follows:

a. Training - Participation by ELDO nominees in NASA seminars for technical management

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By sig NARA, Date 9-12-89

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- 2 -

training in such subjects as PERT and Companion Cost System, Reliability and Quality Assurance in Specific Systems, Testing and Checkout, Systems Compatibility, Incentive Contracting.

b. Facilitating export licenses for ELDO requirements, including an extension of the ELDO export certification process (originally adopted for UDMH) to cover the procurement of other launch vehicle and ground support equipment hardware. (A device to give ELDO items priority and access beyond European national vehicle programs.)

c. Use of NASA test facilities.

d. Designation within NASA of a technical office specifically to serve in an expediting and assisting role for ELDO.

2. Short range assistance in the proposed reconfiguration of ELDO-A.

a. Make available on a case by case basis, subject to export control approval, Atlas Standard Launch Vehicle (SLV) technology additional to that already provided under past export control actions.

b. Technical advice and assistance in such areas as:

(1) Multi-stage vehicle integration.

(2) Stage separation

(3) Range organization, lay-out, and equipment as related to the ELDO vehicle.

(4) Synchronous orbit injection techniques.

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- 3 -

c. Procurement of unclassified flight hardware in the US including such items as the Miniature Integrating Gyro (MIG) strapped-down "guidance" (auto-pilot) package used on the Scout vehicle. Comparable hardware has already been exported to Japan.

3. Long range assistance in the development of follow-up ELDO projects using high-energy cryogenic upper stages (e.g. ELDO-B).

a. Access to related US experience and technology as available in the Atlas-Centaur system through technical documentation and contacts.

b. Bring ELDO technical personnel into intimate touch with problems of systems design, integration, and program management of a high-energy upper such as the Centaur.

c. Consideration of joint use of a high-energy upper stage developed in Europe.

C. Supplementary action - To supplement ELDO-A launch services the US will sell Scout, Thor, and Atlas vehicles and launch services for scientific and applications satellites to Western European and other countries as deemed appropriate and consistent with A above.

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MEMORANDUM

THE WHITE HOUSE
WASHINGTON

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~~CONFIDENTIAL~~

MEMORANDUM FOR THE PRESIDENT

SUBJECT: U. S. Cooperation with the European Launcher
Development Organization (ELDO)

The Department of State, with the concurrence of the other members that comprise the National Aeronautics and Space Council, has recommended for your approval a general statement of policy favoring U. S. cooperation with ELDO. The Department feels that this is a matter of some urgency in view of the recent debate among members of ELDO as to the efficacy of ELDO's programs and the measure of their continued support for space vehicle development within Europe on a civil multinational basis. As you know, we have recently strongly encouraged the UK to maintain its participation in ELDO with the understanding that we would be extending substantial cooperation to the organization. Attached for your information is a copy of the detailed policy statement that was agreed to by the responsible agencies.

Dr. Welsh has verified the support of the Vice President as chairman of the Space Council in the recommended action. Dr. Welsh and I recommend your approval of this draft NSAM. If you agree, I will sign and transmit it to the appropriate agencies.

Walt. Rostow

____ Approved
____ Disapproved
____ See me

[Signature]

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E.O. 12958, Sec. 3.5
NSC Memo, 1/30/95, State Dept. Guidelines
By 19 NARA, Date 12-17-99

THE WHITE HOUSE
WASHINGTON

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NATIONAL SECURITY ACTION MEMORANDUM NO.

TO: The Secretary of State
The Secretary of Defense
The Administrator, National Aeronautics
and Space Administration
The Chairman, Atomic Energy Commission

SUBJECT: U. S. Cooperation with the European Launcher
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- 2 -

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W. W. Rostow

cc: Executive Secretary, National
Aeronautics & Space Council
Special Assistant to the President
for Science and Technology
Special Assistant to the President
for Telecommunications
Director, Arms Control and
Disarmament Agency

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By sig NARA, Date 9-12-89

S&T Cont. No.

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- 2 -

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- 3 -

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THE WHITE HOUSE
WASHINGTON

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8/19/66

Mr. Smith:

David S. Brandywine of FMSAC/DDS&T
(Foreign Missile & Space Analyst Center,
headed by Dr. Wheelan (sp?)) of CIA,
has requested a copy of NSAM 354.

CIA did not receive a copy.

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note additional

dist on master copy

Disp. 8/20 Repl no. 275

THE WHITE HOUSE
WASHINGTON

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~~CONFIDENTIAL~~

July 29, 1966

NATIONAL SECURITY ACTION MEMORANDUM NO. 354

TO: The Secretary of State
The Secretary of Defense
The Administrator, National Aeronautics
and Space Administration
The Chairman, Atomic Energy Commission

SUBJECT: U. S. Cooperation with the European Launcher
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E.O. 12356, Sec. 3.4
NIJ 87-202
By ig NARA, Date 9-12-89

Dispatched 8/1/66 -- Outside Rcpts.

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- 2 -

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W W Rostow

W. W. Rostow

cc: Executive Secretary, National
Aeronautics & Space Council
Special Assistant to the President
for Science and Technology
Special Assistant to the President
for Telecommunications
Director, Arms Control and
Disarmament Agency

C. Johnson
NSC Files

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1 Cy To: DAVID S. BRANDYWINE
FMSAC/DDS4T, CIA
8/30/66 - REPT. NO. 275

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~~CONFIDENTIAL~~

Policy Concerning US Cooperation with the
European Launcher Development Organization (ELDO)

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NIJ 87-202
By ing NARA, Date 9-12-89

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S&T Cont. No.

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- 2 -

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c. Use of NASA test facilities.

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- 3 -

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c. Consideration of joint use of a high-energy upper stage developed in Europe.

C. Supplementary action - To supplement ELDO-A launch services the US will sell Scout, Thor, and Atlas vehicles and launch services for scientific and applications satellites to Western European and other countries as deemed appropriate and consistent with A above.

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MEMORANDUM

THE WHITE HOUSE

WASHINGTON

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Rec'd
Jul 29, 1966
3/5

CONFIDENTIAL

MEMORANDUM FOR THE PRESIDENT

SUBJECT: U. S. Cooperation with the European Launcher
Development Organization (ELDO)

The Department of State, with the concurrence of the other members that comprise the National Aeronautics and Space Council, has recommended for your approval a general statement of policy favoring U. S. cooperation with ELDO. The Department feels that this is a matter of some urgency in view of the recent debate among members of ELDO as to the efficacy of ELDO's programs and the measure of their continued support for space vehicle development within Europe on a civil multinational basis. As you know, we have recently strongly encouraged the UK to maintain its participation in ELDO with the understanding that we would be extending substantial cooperation to the organization. Attached for your information is a copy of the detailed policy statement that was agreed to by the responsible agencies.

Dr. Welsh has verified the support of the Vice President as chairman of the Space Council in the recommended action. Dr. Welsh and I recommend your approval of this draft NSAM. If you agree, I will sign and transmit it to the appropriate agencies.

Walt W. Rostow

☒ Approved 7-29-66
☐ Disapproved 4/5
☐ See me

[Signature]

CONFIDENTIAL

DECLASSIFIED
E.O. 12958, Sec. 3.5
NSC Memo, 1/30/95, State Dept. Guidelines
By ry, NARA, Date 12-17-99

MEMORANDUM

THE WHITE HOUSE

WASHINGTON

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~~CONFIDENTIAL~~

July 27, 1966

MEMORANDUM FOR

1. Dr. Edward Welsh
2. Mr. W. W. Rostow

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The State Department has recommended that we obtain Presidential approval on a long statement of policy by means of making the statement an attachment to a short NSAM. The question was raised as to whether or not we should try to obtain Presidential approval of the long and detailed interdepartmental agreement. I have taken the liberty of redrafting the NSAM as a self-contained document, endorsing generally the principle of cooperation with ELDO and noting with approval the development by the interested agencies of a statement defining the nature and extent of U. S. cooperation which they are willing to support. This has the effect of withholding specific Presidential approval of every single detailed item of the long statement. I believe, however, that the new form will have the same value as the long one without the disadvantage we see in the recommended document.

I have discussed this new approach with the State Department and they concur therein.

I recommend that this NSAM be transmitted to the President for his approval.

[Signature]
Charles E. Johnson



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E.O. 12958, Sec. 3.5
NSC Memo 105-1, E.O. Dept. Guidelines
By *18*, NARA, Date 12-17-99

DEPARTMENT OF STATE
WASHINGTON

July 24, 1966

11440

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MEMORANDUM FOR DR. WALT W. ROSTOW

THE WHITE HOUSE

Subject: US Cooperation with the European Launcher
Development Organization

The attached statement concerning US cooperation with the European Launcher Development Organization (Enclosure 1) anticipates the need to be in a clear position to encourage the development of ELDO through US cooperation with ELDO's present and future programs. It is designed to support US objectives with respect to the role of European multinational institutions in space activities while at the same time safeguarding US concerns about the proliferation of nuclear delivery systems and communication satellite technology.

The statement includes a brief background summary, a statement of relevant policy considerations and a proposed US position vis-a-vis ELDO. It has been prepared with the assistance and agreement of an ad hoc committee of the National Aeronautics and Space Council which is considering the several possibilities for expanded international cooperation in space activities.

We feel that this is a matter of urgency in view of the recent debate among members of ELDO as to the

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E.O. 12958, Sec. 3.5
State Dept. Guidelines

S&T Cont. No. _____

By Ag NARA, Date 12-17-91

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- 2 -

efficacy of ELDO's programs and the measure of their continued support for space vehicle development within Europe on a civil multinational basis.

The Department recommends that the proposed US position contained in this statement be promulgated as a National Security Action Memorandum along the lines indicated in Enclosure 2.


Benjamin H. Read
Executive Secretary

Enclosures

1. Statement re: US cooperation with ELDO
2. Draft NSAM

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1966 JUL 25 PM 6 53

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DRAFT

NATIONAL SECURITY ACTION MEMORANDUM NO. _____

TO: The Secretary of State
 The Secretary of Defense
 The Administrator, National Aeronautics
 and Space Administration
 The Chairman, Atomic Energy Commission

SUBJECT: US Cooperation with the European Launcher
 Development Organization (ELDO)

The President has approved the attached statement of policy concerning US cooperation with the European Launcher Development Organization which was transmitted to him by memorandum of _____ from the Department of State.

In approving this statement of policy the President noted that it is in the US interest to encourage the continued development of ELDO through US cooperation with ELDO's present and future programs.

In the event that ELDO desires cooperation with the United States the Department of State in consultation with NASA, the Department of Defense and other

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E.O. 12958, Sec. 3.5

NSC Memo. 1/30/75, State Dept. Guidelines

By M , NARA, Date 12-17-99

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~~CONFIDENTIAL~~

- 2 -

interested agencies, is to make this policy known to the members of ELDO and to assure the responsiveness of the United States within the terms of this policy.

Walt W. Rostow

cc to: Executive Secretary, NASC
 Special Assistant to the President
 for Science and Technology
 Special Assistant to the President
 for Telecommunications
 Director, Arms Control and Disarmament
 Agency

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